

MIAMI-DADE COMMISSION ON ETHICS AND PUBLIC TRUST

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MEMORANDUM

TO: Randy Grice, Legislative Aide to the City of Opa-Locka Mayor and

Commission

FROM: Gilma Diaz-Greco, Staff Attorney

Commission on Ethics

SUBJECT: INQ 20-64

DATE: June 25, 2020

CC: All COE Legal Staff

Thank you for contacting the Miami-Dade Commission on Ethics and Public Trust and requesting our guidance regarding possible conflicts of interest with your candidacy as a District 4 Committeeman for the Miami-Dade Democratic Party.

Facts:

You are employed at the City of Opa-Locka as the Legislative Aide for the City Mayor and Commission. You are seeking to run as a candidate for the Miami-Dade Democratic Party Executive Committee, as a District 4 Committeeman pursuant to Florida Statute 103.091 which provides for election of a Committeeman and Committeewoman to represent each local political party district. The position of Local Political Party Committeeman or Committeewoman is elected and unpaid. Local Political Party Committeemen or Committeewomen are generally responsible for helping to identify party supporters within their jurisdiction and get them to vote at election time.

<u>Issue</u>

Whether any prohibited conflict of interest would exist between your City of Opa-Locka employment and your running for election for the Miami-Dade Democratic Party Executive Committee, as a District 4 Committeeman.

Discussion and Opinion

The County Ethics Code does not prohibit County or Municipal employees from engaging in political activities outside the workplace, however they must adhere to some restrictions placed on government workers under County policy and State law. *See* Fla. Stat. § 104.31; and COE memorandum *Limitations on Political Activities of County and Municipal Officers and Employees* (Amended October 2019).

Section 2-11.1(g) of the Ethics Code. Section 2-11.1(g) of the County Code of Ethics, *Exploitation of Official Position Prohibited*, prohibits use of one's public position to secure special privileges or exemptions for one's self or others. The State Ethics Code has a similar provision titled Misuse of Public Position. Fla. Stat. §112.313(6). In addition, section 104.31, *Florida Statutes, Political Activities of State, County, and Municipal Officers and Employees*, prohibits public officers or employees from using their official authority or influence "for the purpose of interfering with an election or a nomination of office or coercing or influencing another person's vote or affecting the result thereof."

The COE has clarified in previous opinions and in its Political Activities memorandum cited above, that while Municipal employees are not prohibited from engaging in political activities they must abide by certain limitations. Employees engaged in political activities must do so during their own time, not during Municipal working hours; and they are prohibited from using their Municipal position or the resources of the Municipality which employs them, in any way to further a political campaign. Furthermore, they are prohibited from directly or indirectly using their Municipal positions to intimidate or coerce others into supporting either their own candidacy; a chosen candidate; or to make political contributions. *See e.g.*, RQO 05-06; INQ 18-232; and INQ 17-49.

Based on the facts you have presented to us at this time, it does not appear that prohibited conflicts of interest would occur under the County Ethics Code for you to run as a candidate for the Miami-Dade Democratic Party Executive Committee as a District 4 Committeeman provided that you adhere to the limitations in Fla. Stat. § 104.31, and COE memorandum *Limitations on Political Activities of County and Municipal Officers and Employees* (Amended in October 2019). With respect to whether any other City of Opa-Locka policies or restrictions may apply to your City position as a Legislative Aide to the Opa-Locka Mayor and Commission and your candidacy for District 4 Democratic Party Committeeman, we refer you to the City Attorney and to the City's Human Resources Department.

We also note that there are certain state laws that govern the circumstances when a State or local government Officer must resign to run for another office, including, but not limited to section 99.012, Florida Statutes (resign to run law); article II, section 5(a), Florida Constitution (prohibition of dual office holding). While it does not appear that your candidacy for Committeeman of a Political Party and your City of Opa-Locka position would bring you within the purview of these laws that apply to state and local government Officers, for an opinion on these matters, which are beyond the scope of the County Ethics Code, we refer you to the Office of the Attorney General and the Florida Commission on Ethics. This opinion only construes the Miami-Dade Ethics Code, and it is based on the facts as you have presented them to the Ethics Commission. Please contact us if these facts change.

INQs are informal ethics opinions provided by the legal staff after being reviewed and approved by the Executive Director. INQs deal with opinions previously addressed in public session by the Ethics Commission or within the plain meaning of the County Ethics Code. RQOs are opinions provided by the Miami-Dade Commission on Ethics and Public Trust when the subject matter is of great public importance or where there is insufficient precedent. While these are informal opinions, covered parties that act contrary to the opinion may be referred to the Advocate for preliminary review or investigation and may be subject to a formal Complaint filed with the Commission on Ethics and Public Trust.