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## March 10, 2006

Xiomara Rodriguez Brown and Brown Architects 7100 N.W. 99<sup>th</sup> Avenue Suite 201 Miami, FL 33173

## RE: REQUEST FOR ADVISORY OPINION 06-19

Dear Ms. Rodriguez:

The Commission on Ethics and Public Trust considered your request for an advisory opinion at its meeting on March 9, 2006 and rendered its opinion based on the facts stated in your letter.

You requested an opinion regarding your team's ability to provide services under the North Terminal Area Improvements contract with the Aviation Department.

In 1997, Miami-Dade County and American Airlines entered into a contract to construct the North Terminal. The original agreement provided that the project would be constructed with county dollars but American Airlines would manage the construction. American Airlines will be the sole carrier occupying the North Terminal. The North Terminal will consist of a new terminal attached to existing concourses A-D. The project includes a regional commuter facility(American Eagle) domestic and international gates, ticket counters, a

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federal inspection services facility, an automated peopled mover and fueling facilities. Due to the complexity of the project and several unanticipated difficulties, the program has experienced significant delays.

In the summer of 2005, pursuant to the Fourth Amendment to the original lease and financing agreement between Miami-Dade County and American Airlines, the County took over management of the North Terminal Development Program. At that time, the County assumed a portion of the outstanding construction and AE contracts between American Airlines and various AE and construction firms. Parson-Odebrecht (POJV) was also retained to serve as general contractor on the project.

The scope of services for the North Terminal Area Improvements provides that the selected team will provide planning, design, construction document preparation, bidding, construction administration related to work at concourses A through D. The scope includes work at terminal buildings, landside and airside facilities including concessions, waiting areas, relocations, ticket counters, information centers, life safety, fire protection and security improvements. Specifically, the Aviation Department will use the consultants to provide any miscellaneous services not covered under existing or amended design and engineering contracts.

The Commission found the Brown and Brown team may provide services under the North Terminal Area Improvements agreement as long as the scope of services does not overlap with the current work being done by team members.

Section 2-11.1(j) restricts persons covered by the Conflict of Interest and Code of Ethics ordinance from doing work that conflicts with their independence of judgment in performing their County responsibilities. Pursuant to that section of the Conflict of Interest and Code of Ethics ordinance, the Ethics Commission has delineated certain areas including overlapping responsibilities that would impair a contractor's independent judgment in the performance of its duties for the County.

The Brown and Brown team has three firms including Brown and Brown, HNGS and CSA Southeast who have provided services related to the North Terminal Development.

Brown and Brown is working on a terminal security plan that includes the North Terminal. However, the project is not part of the North Terminal Development.

HNGS provides services on the BC Infill Shell and the CD Extension Interior Finish out as a subconsultant to Bermello, Ajamil and Harper. HNGS also provide services on the D Extension Building Shell and Apron. Finally, HNGS did design work on the Admiral's Club for Concourse A and D.

CSA Southeast provided master plan and survey services related to BC Infill and the Construction Manager Staging Area and Security Gate as a subconsultant to the Corgan Group.

CSA is currently providing security and communications services as a subconsultant to Brown and Brown Architects.

The Brown and Brown team may provide services under the North Terminal Area Improvements contract. The scope of services currently being provided should not overlap with the scope of services under the North Terminal Area Improvements agreement.

The Ethics Commission also held that, if the Brown and Brown team is awarded the contract, Brown and Brown must provide the MDAD project manager and the Ethics Commission's Executive Director with a written report regarding its compliance with any restrictions contained in this advisory opinion related to the prime or any subcontractors within ninety days of the issuance of each task assignment or work order.

This opinion construes the Miami-Dade Conflict of Interest and Code of Ethics ordinance only and is not applicable to any conflict under state law. Please contact the State of Florida Commission on Ethics if you have any questions regarding possible conflicts under state law.

If you have any questions regarding this opinion, please call the undersigned at (305) 579-2594 or Ardyth Walker, Staff General Counsel at (305) 350-0616.

Sincerely Yours, Julit a

ROBERT MEYERS Executive Director

cc: Amado Gonzalez, Office of Capital Improvements

Christopher Mazzella, Inspector General